

## Message Text

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PAGE 01 STATE 013748  
ORIGIN INT-05

INFO OCT-01 ISO-00 EA-10 SS-15 DODE-00 L-03 IO-13  
NSCE-00 H-01 PM-05 DLOS-09 SP-02 PA-01 CIAE-00  
INR-07 NSAE-00 SSO-00 INRE-00 /072 R

DRAFTED BY OMSN:PRROSENBLATT:TJD  
APPROVED BY OMSN:DMANDERSON  
C:IWOLF  
EA/ANP:WBODDE  
OASD/ISA:NS

-----047931 182114Z /73

O 182044Z JAN 78  
FM SECSTATE WASHDC  
TO CINCPACREP GUAM/TTPI IMMEDIATE

LIMITED OFFICIAL USE STATE 013748

FOR CDR BURT: PASS TO SLNO BENNETT IN GUAM ENROUTE PONAPE

E.O. 11652: LIMITED OFFICIAL USE

TAGS: OGEN, TQ

SUBJECT:COM NEGOTIATIONS STRATEGY

REF: SLNO 20

AMBASSADOR ROSENBLATT SENDS

1. I'M GLAD TO HAVE HAD AN OPPORTUNITY TO GIVE YOU THE  
ESSENTIALS OF WHAT TRANSPIRED AT SAN DIEGO ON THE PHONE  
THIS MORNING. ALTHOUGH THE CFPST DELEGATION SAID ITS  
RESTRICTIVE INSTRUCTIONS PREVENTED IT FROM ASSOCIATING  
ITSELF WITH THE MARSHALLESE-PALAUN (M-P) PROPOSAL ON THE  
DEFINITION OF FREE ASSOCIATION, CFPST COUNSEL STOVALL AND  
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WYLE TOOK A VERY ACTIVE ROLE IN THE PROCEEDINGS AND APPEAR-  
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DELEGATES, OLTER AND ISMAEL, ALTHOUGH MORE RETICENT,  
APPEARED PLEASED WITH THE COURSE OF EVENTS. FYI: ISMAEL  
WAS BOTH PRIVATELY AND PUBLICLY MORE FORTHCOMING IN WORK-  
ING WITH US TO BRIDGE U.S.- CFPST GAP. END FYI.

2. WE HAVE HAD NO FEEDBACK FROM CFPST SINCE SAN DIEGO AND DO NOT, THEREFORE, KNOW TO WHAT EXTENT SUBSEQUENT UNHELPFUL STATEMENTS AND ACTIONS BY COM PERSONALITIES WERE BASED

ON REACTION TO SAN DIEGO OR MOMENTUM FROM PRE-SAN DIEGO POSITIONS. I WOULD APPRECIATE YOUR ANALYSIS ON THIS POINT FROM THE PERSPECTIVE OF PONAPE.

3. YOUR STATUS LNO 020 WAS MOST INTERESTING. A FEW COMMENTS IN DIRECT RESPONSE:

A. I'LL BE MOST INTERESTED IN YOUR ANALYSIS AS TO WHETHER THE COM LEADERSHIP WAS, INDEED, BEHIND THE BILL INTRODUCED IN THE COM WHICH WOULD DIRECT CFPST TO POSTPONE NEGOTIATIONS AND YOUR VIEW AS TO WHAT LEADERSHIP HOPES TO ACCOMPLISH BY THIS.

B. WHILE MANY CFPST PRE-SAN DIEGO ATTITUDES SEEMED TO REFLECT DECISION TO ABANDON COMPROMISE WITH PALAU AND MARSHALLS, WHOLE SPIRIT OF SAN DIEGO RAN IN THE OPPOSITE DIRECTION, UNDOUBTEDLY TO THE SURPRISE OF ALL THREE MICRONESIAN DELEGATIONS. AS STATED ABOVE, I WOULD BE INTERESTED IN YOUR OBSERVATIONS ON THE CURRENT STATE OF PLAY.

C. HOW DO YOU ANALYZE THE VARIOUS MEETINGS HELD IN TRUK LIMITED OFFICIAL USE

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AND PONAPE WHICH ENDED WITH STATEMENTS OF SUPPORT FOR COM LEADERSHIP POSITIONS ON CFSM AND NEGOTIATIONS SUSPENSION?

D. THERE IS NO THOUGHT OF "FORCING" THE CENTRAL DISTRICTS BACK TO THE NEGOTIATING TABLE, PARTICULARLY SINCE THEY HAVE NOT YET LEFT IT. WHEN ASKED PRIVATELY AT SAN DIEGO ABOUT NAKAYAMA'S DECEMBER 19 STATEMENT IN FAVOR OF SUSPENDING NEGOTIATIONS, OLTER AND ISMAEL BOTH EMPHASIZED THAT CFPST WAS CHARGED WITH RESPONSIBILITY FOR NEGOTIATIONS AND DID NOT INTEND TO SUSPEND THEM. THEY POINTED OUT THAT THEIR PRESENCE IN SAN DIEGO WAS LIVING PROOF OF THIS. HOWEVER, THEY WERE THERE UNDER INSTRUCTIONS WHICH GAVE THEM SO LITTLE SCOPE THAT THEY WERE ABLE TO DO VIRTUALLY NOTHING OTHER THAN LISTEN. AT LEAST SO FAR, THE CFPST TACTIC SEEMS LESS TO DISCONTINUE PARTICIPATION IN THE NEGOTIATIONS THAN TO PARTICIPATE AS SILENT OBSERVERS. I WOULD HOPE THAT GENUINE CFPST INTEREST IN M-P PROPOSAL WOULD STIMULATE MORE ACTIVE CFPST STYLE OF PARTICIPATION.

E. SO FAR, AT LEAST, COM LEADERSHIP HAS NOT REFUSED TO TAKE SOME KIND OF ACTION TO RESOLVE CONSTITUTION PROBLEM. WYLE TOLD ME IN SAN DIEGO THAT HE HAS SOME UNSPECIFIED

KIND OF APPROACH IN MIND WHICH, GIVEN OUR EVIDENT INTEREST IN THE M-P PROPOSAL, COULD SOLVE THE PROBLEM. LOOKING AT THE SITUATION IN THE MOST FAVORABLE LIGHT, IT IS PROBABLY THEREFORE PREMATURE TO CONCLUDE THAT THE COM WILL NOT TAKE

ANY ACTION TO RESOLVE THE CFSM PROBLEM AND THAT THE U.S. SHOULD THEREFORE CONSIDER TAKING THE INITIATIVE IN BREAKING OFF NEGOTIATIONS WITH CFPST.

4. RECENT COM LEADERSHIP STATEMENTS, TRIP TO JAPAN AND OTHER MANEUVERS SEEM DESIGNED TO AVOID CFSM ISSUE BY BRINGING PRESSURE ON US IN THE NEGOTIATIONS. I WOULD APPRECIATE YOUR CONTACTING THOSE CFPST MEMBERS WHO ARE ALSO MEMBERS OF THE COM, FOLLOWING YOUR ARRIVAL IN LIMITED OFFICIAL USE

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PONAPE, WITH THE FOLLOWING THOUGHTS.

5. ALTHOUGH OUR PREFERENCE IS FOR CONTINUED MULTILATERAL NEGOTIATIONS TO PRODUCE ONE COMMON DOCUMENT, SHOULD THE RESOLUTION INSTRUCTING THE CFPST TO CEASE NEGOTIATIONS UNTIL AFTER THE REFERENDUM BE PASSED, THE COM MIGHT PRODUCE A SITUATION IN WHICH THE U.S. CONCLUDES THAT IT MUST CONTINUE NEGOTIATIONS WITH PALAU AND THE MARSHALLS ALONE. THERE COULD BE NO ASSURANCE THAT THE CFPST COULD SIMPLY PICK UP WHERE IT LEFT OFF AFTER JULY 12.

6. WE FEEL A FURTHER SIX MONTHS DELAY IN OUR EFFORTS TO CONCLUDE THESE NEGOTIATIONS IS UNWARRANTED, PARTICULARLY IN VIEW OF THE CLEARLY EXPRESSED DESIRES OF THE PALAUNS AND THE MARSHALLESE FOR RAPID PROGRESS IN NEGOTIATIONS AND IN LIGHT OF THE U.S. OBJECTIVE OF TERMINATING THE TRUSTEESHIP BY 1981.

7. COM SHOULD NOT TAKE LIGHTLY THE INFERENCE OF STATUS PREFERENCE WHICH MAY RESULT FROM REFERENDUM APPROVAL OF CFSM UNMODIFIED BY ANY STANDBY CLAUSE. THEY SHOULD NOT BE SURPRISED THAT WE TAKE WORDING OF CONSTITUTION SERIOUSLY.

8. YOU SHOULD INDICATE THAT WE WANT TO KNOW CFPST ATTITUDE TOWARD M-P PROPOSAL AND LOOK FORWARD TO RECEIPT OF JOINT MICRONESIAN REVISED DRAFT COMPACT.

CHRISTOPHER

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ORIGIN INT-04

INFO OCT-01 ISO-00 /005 R

66011

DRAFTED BY OMSN:RLC RUMP

APPROVED BY OMSN:RLC RUMP

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R 201311Z JAN 78

FM SECSTATE WASHDC

INFO USMISSION USUN NEW YORK 0000

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FOLLOWING REPEAT STATE 013748 ACTION CINCPACREP GUAM TTPI JAN 18.

QUOTE LIMITED OFFICIAL USE STATE 013748

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UNQUOTE CHRISTOPHER

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
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**Draft Date:** 18 jan 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
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**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
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**Message ID:** 51f93be2-c288-dd11-92da-001cc4696bcc  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
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**Previous Handling Restrictions:** n/a  
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**Review Action:** RELEASED, APPROVED  
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**Review Event:**  
**Review Exemptions:** n/a  
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**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3752653  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** COM NEGOTIATIONS STRATEGY  
**TAGS:** OGEN, TQ  
**To:** CINCPACREP GUAM/TTPI  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/51f93be2-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014